

Message Text

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ACTION IO-14

INFO OCT-01 ISO-00 ACDA-07 ERDA-05 AF-10 ARA-10
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L-03 NASA-01 NEA-10 NSAE-00 NSC-05 OIC-02 SP-02
PA-01 PRS-01 OES-07 SS-15 USIA-06 NRC-05 /140 W
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FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC 5253

INFO AMEMBASSY BELGRADE

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY BUENOS AIRES

AMEMBASSY COLOMBO

AMEMBASSY LONDON

AMEMBASSY MEXICO

AMEMBASSY MOSCOW

AMEMBASSY NEW DELHI

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY TOKYO

USMISSION GENEVA

USMISSION NATO

C O N F I D E N T I A L SECTION 1 OF 3 USUN 2941

E.O. 11652: GDS

TAGS: PARM, UN

SUBJ: SPECIAL SESSION ON DISARMAMENT THIRD PREPCOM: WRAP-UP

REF: A. USUN 2916; B. USUN 2897 (NOTAL)

1. SUMMARY: THE THIRD SESSION OF THE PREPARATORY COMMITTEE
ADOPTED A NUMBER OF PROCEDURAL AND ORGANIZATIONAL DECISIONS
(SUMMARIZED PARAS 2 TO 11) FOR THE SPECIAL SESSION ON
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DISARMAMENT (SSOD), AND SET THE STAGE FOR THE NEGOTIATION OF
DOCUMENTS STARTING IN JANUARY, 1978. SUBSTANTIVE DISCUSSIONS
WERE CONFINED TO BILATERAL AND INTRA GROUP MEETINGS. EASTERN
EUROPEAN GROUP FORMALLY SUBMITTED DRAFT TEXTS TO THE COMMITTEE.
SOME WESTERN COUNTRIES INFORMALLY CIRCULATED A DRAFT ON THE
DECLARATION ON DISARMAMENT, WHILE THE NON-ALIGNED GROUP IS
STILL IN PROCESS OF DRAFTING NEW TEXTS WHICH MAY BE

CIRCULATED DURING 32ND UNGA. WHILE WORK OF PREPCOM AT THIS SESSION WAS MAINLY PROCEDURAL IN NATURE, NON-CONFRONTATIONAL ATMOSPHERE PREVAILED. INFORMAL CONSULTATIONS HIGHLIGHTED THE FOLLOWING POINTS OF PARTICULAR RELEVANCE TO US: A) NON-ALIGNED WILL MEASURE SUCCESS OR FAILURE OF SSOD PRIMARILY BY THE EXTEND TO WHICH MAJOR NUCLEAR WEAPON STATES, PARTICULARLY THE US AND THE USSR, SHOW RESPONSIVENESS TO THEIR CALL FOR ACCELERATED AND GREATER PROGRESS IN NUCLEAR DISARMAMENT; B) THE SOVIET UNION IS AT PRESENT ADOPTING A DAMAGE-LIMITING APPROACH TO THE SPECIAL SESSION

:

AND C) OUR ALLIES WANT CONTINUED CONSULTATION WITH US SO THAT THEY CAN HAVE CLEARER UNDERSTANDING OF OUR PRIORITIES AND OBJECTIVES. AMONG ISSUES WHICH WE SEE LOOMING AHEAD AS PARTICULARLY DIFFICULT IN SEARCH FOR CONSENSUS ARE APPROACH TO NON-PROLIFERATION, NATURE AND SCOPE OF PROGRAM OF ACTION, NEW ARRANGEMENTS FOR NEGOTIATING MACHINERY AND THE DISARMAMENT/DEVELOPMENT LINK. END SUMMARY.

2. I. THE PREPARATORY COMMITTEE REPORT, ADOPTED ON SEPTEMBER 9, RECOMMENDS THAT THE 32ND GENERAL ASSEMBLY APPROVE THE DECISIONS SET FORTH BELOW:

3. LOCATION AND DATES: SPECIAL SESSION WILL BE HELD IN THE GENERAL ASSEMBLY HALL, MAY 23 - JUNE 28, 1977. IN ORDER TO ENSURE ITS AVAILABILITY IN THE SPRING OF 1978, THE HALL'S RENOVATION SHOULD BE RESCHEDULED FOR 1979 RATHER THAN 1978.

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4. RULES OF PROCEDURE: GENERAL ASSEMBLY RULES OF PROCEDURE WILL APPLY AT SSOD, BUT MAXIMUM EFFORT WILL BE MADE TO REACH AGREEMENT ON SUBSTANTIVE ISSUES BY CONSENSUS.

5. COMMITTEE STRUCTURE: PREPCOM AGREED TO THE STRUCTURE OF THE CREDENTIALS COMMITTEE, THE GENERAL COMMITTEE AND A SINGLE COMMITTEE OF THE WHOLE (WHICH PRESUMABLY WOULD NEGOTIATE THE SSOD DOCUMENTS) WITH AS MANY SUBSIDIARY COMMITTEES AS MAY BE NECESSARY.

6. AGENDA: DRAFT PROVISIONAL AGENDA FOR SPECIAL SESSION (PARA 17 BELOW).

7. LEVEL OF REPRESENTATION: ALTHOUGH SOME DELS HAD PRESSED FOR A STATEMENT THAT HEADS OF GOVERNMENT SHOULD ATTEND, PREPCOM AGREED TO FOLLOWING COMPROMISE LANGUAGE: "IT WOULD BE DESIRABLE THAT STATES MEMBERS BE REPRESENTED AT THE SPECIAL SESSION AT THE HIGHEST POSSIBLE LEVEL." CHAIRMAN NOTED THIS FORMULATION WOULD PERMIT EACH STATE TO DECIDE THE APPROPRIATE LEVEL OF ITS REPRESENTATION.

8. PUBLIC INFORMATION: PREPCOM APPROVED PUBLIC INFORMATION

ACTIVITIES PROPOSED BY THE UN OFFICE OF PUBLIC INFORMATION.
US DELEGATION URGED OPI TO ADHERE TO RECOMMENDATIONS IN CPC REPORT
TO WORK WITHIN ITS BUDGET AND REORDER ITS PRIORITIES (REF B).

9. NON-GOVERNMENTAL ORGANIZATIONS: IT WAS AGREED NGOS SHOULD
HAVE SAME PRIVILEGES AT SSOD AS AT PREPCOMS --
NAMELY, THE RIGHT TO APPROPRIATE SEATING FACILITIES ALTHOUGH
NOT TO SPEAK) AND TO SUBMIT PAPERS TO THE SECRETARIAT WHICH
WOULD DISTRIBUTE A LIST OF THEM TO DELEGATIONS.

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10. ADDITIONAL REPORTS AND STUDIES: 32ND UNGA IS REQUESTED
TO ASK CONFERENCE OF THE COMMITTEE ON DISARMAMENT (CCD) AND
AD HOC COMMITTEE ON THE WORLD DISARMAMENT CONFERENCE TO SUBMIT
REPORTS TO THE SPECIAL SESSION, WITH EACH BODY DETERMINING
ITS TERMS OF REFERENCE. ON NORDIC PROPOSAL FOR UN STUDY ON
DISARMAMENT/DEVELOPMENT, PRELIMINARY WORK ON TERMS
OF REFERENCE IS TO BE UNDERTAKEN AT 32ND UNGA FOR FINAL

APPROVAL BY SSOD.

11. DOCUMENTS: PREPCOM REACHED CONSENSUS IN PRINCIPLE THAT
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THE MAIN ELEMENTS OF THE PRINCIPAL DOCUMENT OR DOCUMENTS WOULD BE (A) INTRODUCTION OR PREAMBLE, (B) DECLARATION ON DISARMAMENT, (C) PROGRAM OF ACTION AND (D) MACHINERY FOR DISARMAMENT NEGOTIATIONS. TREND NOW IS FOR SINGLE FINAL DOCUMENT TO BE DRAFTED IN OPEN-ENDED DRAFTING GROUP. ACCORDINGLY, FOURTH PREPCOM WILL ALSO BECOME WORKING GROUP OPEN TO ALL THOSE WISHING TO PARTICIPATE IN IT TO NEGOTIATE SODD TEXTS. DECISIONS AS TO WHETHER WORKING GROUP WILL MEET FORMALLY OR INFORMALLY AND WHETHER SUBGROUPS WILL BE ESTABLISHED ARE TO BE MADE IN JANUARY.

12. FUTURE PREPCOMS AND INTERSESSINAL WORK: PREPCOM WILL MEET AGAIN JANUARY 24 - FEBRUARY 24, AND APRIL 10 - 21, 1978. IT WAS AGREED THAT PREPCOM COULD MEET EITHER FORMALLY OR INFORMALLY DURING 32ND UNGA, BUT ONLY TO DEAL WITH ORGANIZATIONAL MATTERS, NOT SUBSTANCE.

13. II. ACTIVITIES OF DELEGATIONS:

14. COORDINATION WITHIN WESTERN GROUP: WESTERN DESL MET SEVERAL TIMES UNDER AEGIS OF "BARTON GROUP" TO DISCUSS TACTICS AND TO SET UP AND CONSIDER WORK OF DRAFTIN GROUP TASKED WITH PRODUCING WESTERN PAPER ON DECLARATION ON DISARMAMENT. TACTICAL AND PROCEDURAL MATTERS TOOK RELATIVELY LITTLE TIME AS MOST OF PROGRAM OR WORK FOR THIRD PREPCOM WAS NON-CONTROVERSIAL. BARTON GROUP OPERATED, FOR MOST PART, MUCH MORE SMOOTHLY THAN DURING FIRST AND SECOND PREPCOMS AND PROBABLY WILL CONTINUE TO SERVE AS PRIMARY FORUM FOR DISCUSSION OF WESTERN POSITIONS. EXAMPLE OF SMOOTHER OPERATION OF GROUP WAS WORK OF DRAFTING GROUP, COMPOSED OF REPRESENTATIVES OF NINE (UK, ITALY, NETHERLANDS), CANADA, AUSTRALIA, JAPAN AND NORWAY, WITH MEMBER OF USDEL PARTICIPATING AS OBSERVER. DRAFTING GROUP PRODUCED COMPROMISE TEXT OF DRAFT
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DECLARATION ON DISARMAMENT (TRANSMITTED SEPTTEL) BASED LARGELY ON LANGUAGE EMERGING FROM INFORMAL CONSIDERATION IN GENEVA (GENEVA 6302 AND GENEVA 7009) BUT ALSO INCORPORATING AS MUCH UNOBJECTIONABLE LANGUAGE AS POSSIBLE FROM WORKING PAPER SUBMITTED BY SRI LANKA ON BEHALF OF NON-ALIGNED (UN DOCUMENT A/AC.187/55). TEXT IS BEING CIRCULATED INFORMALLY TO OTHER

PREPCOM MEMBERS BY JAPAN, NORWAY AND AUSTRALIA AS DRAFT OF "SOME WESTERN DELEGATIONS." US DEL IS NOT A COSPONSOR OF THIS PAPER AND ALL CONCERNED UNDERSTAND THIS.

15. FRANCE: FRENCH DEL DID NOT PLAY PARTICULARLY ACTIVE ROLE EITHER IN PREPCOM OR IN WESTERN GROUP MEETINGS. FRENCH DID, HOWEVER, BRIEF US IN GENERAL TERMS ON THEIR DISARMAMENT INITIATIVE: FRENCH IMPOIED THEY WOULD BE TAKING A NEW APPROACH TO DISARMAMENT IN THE UNGA, BUT WOULD PROBABLY NOT HAVE THEIR NEW DISARMAMENT PROPOSAL READY BEFORE SPECIAL SESSION.

16. EASTERN BLOC: SOVIETS CONTINUE TO TAKE CONSERVATIVE, DAMAGE-LIMITING APPROACH TO SSOD VIEWING IT MAINLY AS STEPPING STONE TO A WORLD DISARMAMENT CONFERENCE. HOWEVER, IN DEPARTURE FROM MODERATE AND NONPOLEMICAL TONE OF PREPCOM, SOVIETS DURING SEPTEMBER 7 PLENARY BRIEFLY CRITICIZED US WITH RESPECT TO THE CRUISE MISSILE, THE NEUTRON BOMB, AND NATO FORCE LEVELS (REF A). ONLY OTHER EASTERN COUNTRY TO TAKE ACTIVE ROLE IN PREPCOM WAS POLAND, WHICH SERVED AS SPOKESMAN FOR EASTERN BLOC. POLES SERVED NOTICE THAT DURING FALL UNGA EASTERN BLOC INTENDS TO PUSCH FOR ENLARGEMENT OF THE PREPCOM TO INCLUDE CZECHOSLOVAKIA AND BULGARIA.

17. NON-ALIGNED: THE NON-ALIGNED WERE UNABLE TO AGREE ON A REVISION OF THEIR PRELIMINARY DRAFT PAPER SUBMITTED BY SIR LANKA IN MAY; WE UNDERSTAND THAT THEY PLAN TO MEET WHIS FALL TO IRON OUT A REDRAFT WITH A VIEW TO CIRCULATIN IT BEFOE END OF UNGA. SRI LANKA AGAIN SERVED AS NON-ALIGNED SPOKESMAN, THOUGH IN AMERASINGHE'S ABSENCE SRI LANKA WAS LESS ACTIVE THAN IN THE PAST. YUGOSLAVIA AND
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ESPECIALLY MEXICO WERE ALSO ACTIVE. MEXIAN DEL (GARCIA ROBLES) HAS OFFERED AN INTEGRATED APPROACH TO THE SPECIAL SESSION AND ITS FOLLOW ON (WITH A SECOND SSOD BEING CONVENED IN 1981). GARCIA ROBLES WON AN EASY VICTORY ON THE LENGTH OF THE SPECIAL SESSION -- ALTHOUGH MOST DELS WANTED FOUR WEEK SESSION. WE EXPECT GARCIA ROBLES WILL CONTINUE TO TRY TO FORCE THE PACE AT NEXT PREPCOMS AND SPECIAL SESSION, THOUGH HE MAY NOT ALWAYS BE ON SAME WAVE LENGTH AS MAJORITY OF NON-ALIGNED, YUGOSLAVIA HOLDS KEY ROLE AMONG NON-ALIGNED. INDIA MAY MOVE MORE INTO A LEADERSHIP ROLE UNDER AMBASSADOR JAIPAL IN FUTURE SESSIONS, THOUGH INDIAN DIFFERENCES WITH PAKISTAN MAY LIMIT LEADERSHIP ROLE.

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R 100001Z SEP 77
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INFO AMEMBASSY BELGRADE
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AMEMBASSY NEW DELHI
AMEMBASSY OTTAWA
AMEMBASSY PARIS
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C O N F I D E N T I A L SECTION 3 OF 3 USUN 2941

18. US DEL HELD BILATERALS WITH USSR, SWEDEN, INDIA AND
YUGOSLAVIA, EMPHASIZING (A) OUR READINESS TO PLAY POSITIVE
ROLE AT SSOD; (B) OUR HOPE THAT EASTERN BLOC COUNTRIES
WILL ALSO TKE A POSITIVE APPROACH (IN THIS VEIN, WE URGED
SOVIETS TO REMAIN OPEN-MINDED ON CCD CO-CHAIRMANSHIP ISSUE)
AND (C) OUR HOPE THAT NON-ALIGNED WILL CONTINUE TO TAKE MODERATE,
CONSTRUCTIVE STANCE, US DEL HAD LENGTHY MEETING WITH YUGOSLAVIA DEL
ON LAST DAY OF PREPCOM IN WHICH WE DISCUSSED MORE OBVIOUS POINTS
IN MAY NON-ALIGNED DRAFT OF CONCERN TO US. WE URGED YUGOSLAVS
TO USE THEIR BEST EFFORTS TO STRUCTURE DOCUMENTS SO AS TO
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GAIN GREATEST CONSENSUS AND STIMULATE PROGRESS RATHER
THAN PRODUCE CONFRONTATION. WE ALSO STRESSED TO THEM THE NEED
FOR SPECIAL SESSION TO STRENGTHEN NON-APROLIFERATION EFFORTS IF
HOPES FOR GENERAL DISARMAMENT EFFORTS WERE TO HAVE ANY MEANING.
YUGOSLAVS EXPRESSED APPRECIATION FOR OPPORTUNITY TO EXCHANGE
VIEWS WITH US DEL.

19. DRAFT AGENDA FOLLOWS:

QTE: 1. OPENING OF THE SESSION IN ACCORDANCE WITH RULE 30
OF THE RULES OF PROCEDURE OF THE GENERAL ASSEMBLY.

2. MINUTE OF SILENT PRAYER OR MEDITATION.

3. CREDENTIALS OF REPRESENTATIVES TO THE EIGHTH SPECIAL SESSION
OF THE GENERAL ASSEMBLY:

(A) APPOINTMENT OF THE CREDENTIALS COMMITTEE;

(B) REPORT OF THE CREDENTIALS COMMITTEE.

4. ELECTION OF THE PRESIDENT.

5. ORGANIZATION OF THE SESSION.

6. REPORT OF THE PREPARATORY COMMITTEE TO THE SPECIAL SESSION.

7. ADOPTION OF THE AGENDA.

8. GENERAL DEBATE.

9. REVIEW AND APPRAISAL OF THE PRESENT INTERNATIONAL SITUATION IN
THE LIGHT OF THE PRESSING NEED TO ACHIEVE SUBSTANTIAL PROGRESS IN
THE FIELD OF DISARMAMENT, THE CONTINUATION OF THE ARMS RACE
AND THE CLOSE INTERRELATIONSHIP BETWEEN DISARMAMENT, INTERNATIONAL
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PEACE AND SECURITY AND ECONOMIC DEVELOPMENT.

10. ADOPTION OF A DECLARATION ON DISARMAMENT.

11. ADOPTION OF A PROGRAMME OF ACTION ON DISARMAMENT.

12. REVIEW OF THE ROLE OF THE UNITED NATIONS IN DISARMAMENT AND
OF THE INTERNATIONAL MACHINERY FOR NEGOTIATIONS ON DISARMAMENT,
INCLUDING, IN PARTICULAR, THE QUESTION OF CONVENING A WORLD
DISARMAMENT CONFERENCE. UNQTE.
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Message Attributes

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